

# Ozone Redesignation and Maintenance Plan Update

April 2002 - CAA-TF Meeting



#### Redesignation to 1-Hr Ozone Attainment

## Why are we proposing redesignation?

- Met Ambient Ozone Standard during 1999-2001
- Achieved an Important AQ Improvement and Air Emissions Regulation Milestone
- Level the Playing Field for appropriate Economic Development (New Source Requirements)
- "Clear the Decks" for 8-Hour Ozone/PM/Haze Planning



#### Redesignation to Attainment

## Requirements for Redesignation

- Attainment of the NAAQS
- All Section 110 and Part D Requirements Met
- Fully Approved Ozone SIP
- Improvement in Air Quality Due to Implementation of Permanent and Enforceable Measures
- Fully Approved Maintenance & Contingency Plans



#### Redesignation Process

#### Required State Actions

- Develop Necessary Technical Documentation
- Hold Hearing to adjust Standing Ozone SIP
- Notice when Federal Action changes State Requirements

#### Federal Redesignation Process

- State Develops Documents for Required Elements
- -State Holds Hearing & Submits SIP Revision to EPA
- EPA Evaluates Proposal
- EPA Proposes Approval (Fed Register)
- EPA Publishes Final Notice



#### Maintenance Plan Elements

#### **Key Elements of a SE-WI Maintenance Plan**

- Emissions Inventories
  - Year Designated Nonattainment (1990)
  - Year of Monitored Attainment (1999-2001 DV)
  - Year of Modeled Attainment (2007)
  - 10 Years Beyond Attainment (2012)
- Demonstration of Attainment/Maintenance for 10 Years
- Commitment to Maintain Monitoring Network



#### Maintenance Plan Elements

#### Elements of SE-WI Maintenance Plan (Cont.)

- Verification of Continued Attainment
  - Legal Authority to Implement Measures
  - Tracking of Attainment
- Contingent Control Measures Plan
- Commitment for a Revised Maintenance Plan in 2010 for the period 2012-2022
  - (eight years out for years 11 through 20)



#### Maintenance Plan Details

#### **Contingent Control Measures**

"The Contingency Plan"

- Measures Clearly Identified
- Triggers or Process for Invoking Measures
- Major Issues:
  - Geography of Trigger and Potential Control Areas
  - Timing and Scope of Contingent Responses
    - Evaluations based on Elevated AQ or Emissions Levels
    - Depth/Breadth of Controls based on Violations
    - Speed of Control Effort Response



#### Maintenance Plan Details

## Contingency Control Measures (Cont.)

- Need to Be Enforceable and Permanent
- Earlier examples noted at stakeholder sessions:
  - Mobile On-Highway Stricter Freeway Speed Control
  - Mobile Off-Road Adoption of California Engine Regs
  - Area Adopt California Paint (AIM VOC Limits) Regs
  - Point NOx Control on Medium Size Boilers
  - Certain Specified & Quantifiable Voluntary Measures



## Working Redesignation Schedule 2001 - 2002 - Technical Support

**End of Ozone Season** 

October 15, 2001

Pursue IL/IN/EPA
Dialogue Redesignation
Elements/Scope/Timing

Oct-Mar 2001/2002

Submit QA'd Ozone Data to AIRS

January 2002

**Develop Maintenance Inventories** 

Jan/Apr 2002

Develop General Maintenance Plan

Jan/Apr 2002



#### Redesignation Schedule - Legal Process

**State Hearing** 

Early June 2002

Work w/ EPA on Submittal & Parallel

**Processing** 

May/June 2002

**EPA's Proposed** 

**Approval** 

Summer 2002

**EPA Comment Period** 

Late Summer 2002

**EPA's Final Approval** 

Fall 2002 ?



#### Redesignation to Attainment

#### **Summary of Remaining Steps**

- Resolve Contingency Issues w/ IN, IL and EPA
- Review Plan Outline with Stakeholders
- Complete Formal Redesignation Steps
  - Finalize Maintenance Plan Documentation
  - Finalize Base and Projection Inventories
  - Public Hearing Draft & Notice Target: April 30
  - 2 Hearings scheduled in June (if travel permitted!)



#### Maintenance Plan Outline

- Monitored Attainment AQ at Critical Sites
- Fully-Approved Regional Ozone 1-Hr Attainment Plan & Complete SIP
- Showing that Real, Enforceable and Permanent Measures are basis for AQ Improvement (Inventories)
- Ontingent Emissions Control Plan
- Updated Conformity Budgets

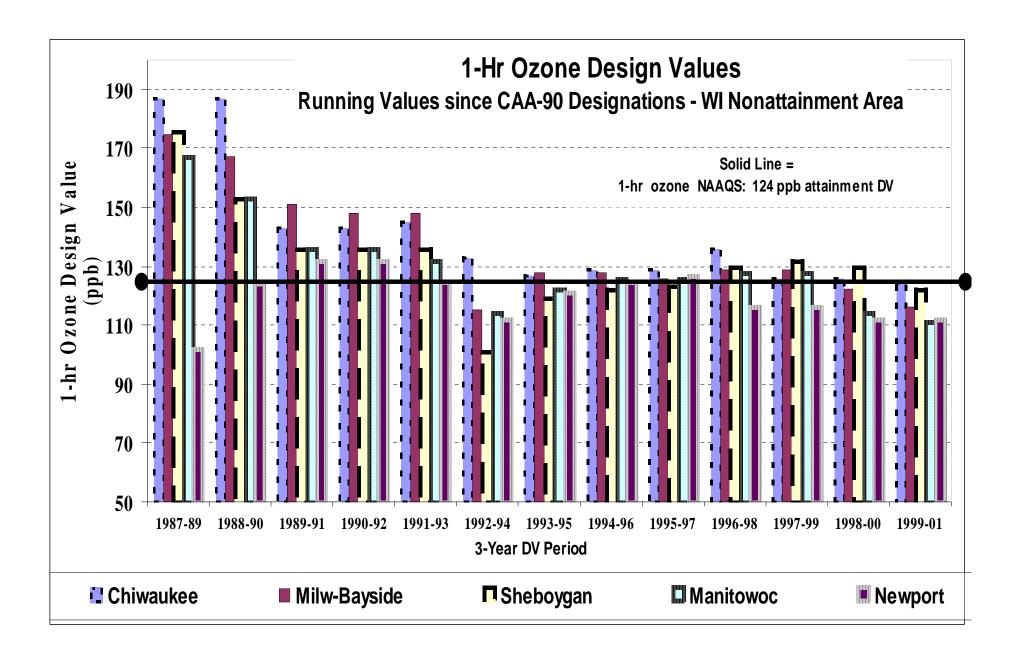


## 1 Monitored Air Quality

### **Monitored Ozone Air Quality Attainment:**

- Meets 124ppb Design Value Limit for 1999-2002
- Design value is consistent with a Historic Regional Air Quality Trend
- Air Quality Maintenance is shown by 2007 Attainment Demonstration as well as projected maintenance inventories

#### *Monitored Air Quality*





## 2 Approved Ozone SIP and Related Programs

# General Section 110 & Part D AQ Control Program (Subpart 1 and earlier CAA Sections)

- Approved Monitoring Program & Forward Commitment
- Approved Permitting Program
- Viable Inventory Reporting Structure
- General SIP Planning & Development and AQ Reporting Capability, Rules and Authority
- Appropriate Conformity Structures
- General Enforcement Authorities



## 2 Approved Ozone SIP and Related Programs

#### Approved WI Ozone Attainment SIP (Subpart 2)

- Specified WI Emissions Control Programs (92-94)
  - **I/M**
  - RACT
  - Stage 2 Vapor Recovery
- Additional WI Rate-of-Progress Components
  - Initial15% ROP Plan (1993/94)
  - 1999 and 2002-2007 ROP Plans
- Additional Modeled-Attainment Components (eg-regional controls assumed in the 2007 SIP)
  - NOx SIP Call and Section 126 Plans (Upwind States)
  - Newer federal measures



## **Historic Baseline Emission Inventory(EI) - 1990**

- Consistent with final CAA-90 designations initially based on 1987/88/89 Design Values
- Consistent w/ 1990 Baseline for Rate-of-Progress
   Demonstrations and early regional inventories

#### Problems/Issues:

- New/Refined Inventory Techniques, Models & Inputs
- Differing Modeling vs Milestone vs ROP Inventory
   Approaches Activity, Time-scales, Geography

#### Solutions:

- Consistent approach where possible
- Some backcasting from "better" later year inventories



## **Ozone Attainment Year Inventory - 1999 El**

- Any one of the 1999-2001 Design Value Years
- -1999 most consistent with milestone/ROP timelines
- Not an "extra" inventory effort preliminary work focused on 1999

#### Issues:

- New/Refined El Techniques, Models & Inputs
- Steep Inventory Learning Curve Accelerated Effort
- Less prior Q/A & documentation on certain sectors means tougher to ensure maintenance in early years of 2000's



## **Modeled Attainment Year Inventory - 2007 El**

- Demonstration of Maintenance needs to be consistent with recently approved demonstration of attainment
- Demonstration that real, permanent and enforceable measures in the SIP are the basis of attainment

#### Issues:

- Refined EI models/techniques & activity even from the recent attainment demonstration
- Aggregate "refined" 2007 EI must not exceed the modeled inventory - yet need to update budgets



## **Projected Maintenance Inventory - 2012 El**

- Formal Redesignation Request Requirement as part of first 10 year maintenance demonstration:
  - Lower than 1999 and 1990 comparison years
  - Consistent assumptions (activity, controls and emissions trends) with those in the 2007 regional demonstration and adopted national programs

#### Issues:

- Projections of EI control through 2012 (i.e. nonroad)
- New Milestone and Conformity Assessment Year with Accelerated Development Effort



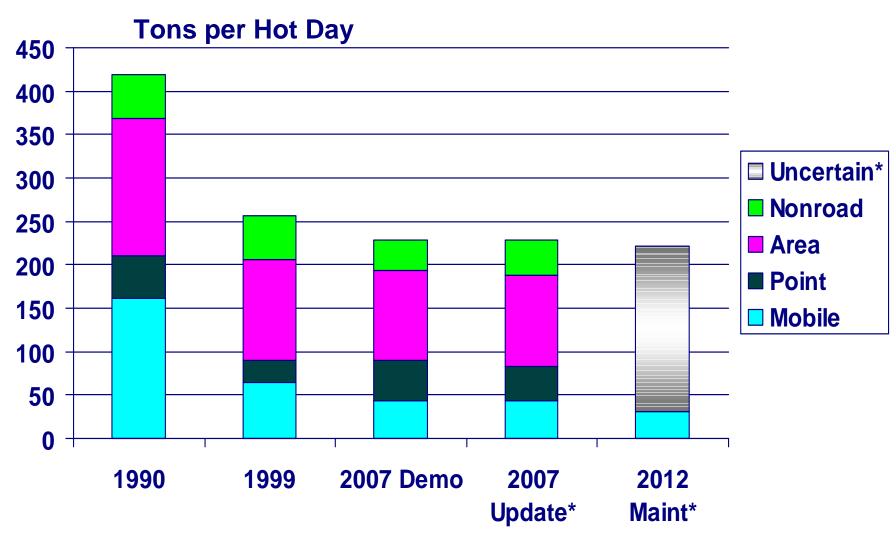
## VOC Inventories - Work in Progress

#### **Total VOC – Tons per Hot Summer Day**

	1990 Baseline	1999 Attain	2007 Att Demo	2007 Update	2012 Maintenance
6 County	352	208	184	***	***
Sheboygan	29	17	15	***	***
Manitowoc	22	17	15	***	***
Kewaunee	4.8	<b>7.4</b>	~7.0	***	***
Door	10.6	6.7	~7.0	***	***
10 County	419	256	228	***	***



#### VOC Inventories - Work in Progress





## NOx Inventories - Work in Progress

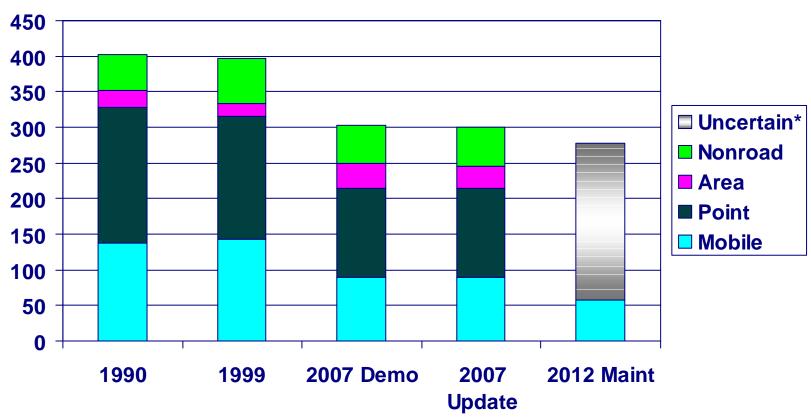
#### **Total NOx – Tons per Hot Summer Day**

	1990 Baseline	1999 Attain	2007 Att Demo	2007 Update	2012 Maintenance
6 County	305.4	305.0	236.1	***	***
Sheboygan	74	66	42.1	***	***
Manitowoc	15.6	<b>16.3</b>	16.8	***	***
Kewaunee	2.2	<b>2.5</b>	~2.5	***	***
Door	5.5	<b>6.2</b>	~6.5	***	***
10 County	403	396	~304	***	***



## NOx Inventories - Work in Progress

#### **Tons per Hot Day**





#### 4 Contingency Plan Overview

#### Regional Contingency Plan - Geography & Approach

- Commitments are made on a process and timing for contingent response - this is consistent in the requests
- Any added Controls triggered to address 1-Hr Ozone Maintenance will be chosen and focused through a regional (3 state) technical assessment & dialogue
- Any triggered Technical Evaluations look at the aggregate Maintenance Area - IL/IN/WI
  - includes a 10 WI area



#### 4 Contingency Plan Overview

#### Regional Contingency Plan - Commitments on Timing

- Commitments on Technical Evaluation Start & Duration
- Commitments on Speed of any "Triggered" Contingent Emissions Control Program Implementation
- Sensitive to evaluation period (early vs later in decade):
  - Essentially, the later the year of identified control program need, the faster the control commitment window
  - Maintenance Plan is primarily based on continuing efforts already adopted at the state, regional & federal level
  - Flexibility to adopt a most appropriate control is retained



#### 4 Contingency Plan Evaluations

## Commitment to Regional AQ & Emissions Trend Evaluations

- ◆ 2003-2004 Not triggered by Exceedance AQ Levels Continuing ROP commitment should provide off-ramp if violate
- 2005-2007 Triggered by 2 exceedances at any one site during that period
- 2008-2012 Triggered by 2 exceedances <u>or</u> a 5% regional inventory growth in reported 2005/2008 over 1999 maintenance inventory levels (VOC or NOx)
- Technical Evaluation drives dialogue on need for any targeted emissions control response in region



#### 4 Contingency Plan Controls Commitment

## **Commitment to Contingent Emissions** Control Programs (VOC &/or NOx)

- 2003-2007 Not "automatically" triggered by regional violations
- 2008-2012 "Automatically" triggered by violation
- Also, a "Possible Outcome" of the AQ and emissions evaluations triggered by exceedances during 2005-2012 ... if shown caused by excessive regional growth or escalating emissions trend



## 4 Contingency Plan - Listed Measures

Period	Potential Contingency Measures in the Regional Maintenance Plan(s)	Sector
2003- 2004	Implementing Rate-of-Progress Controls  • No added Contingency Measures:  -NOx SIPs, Fed Engine Regs, IN Refinery (BP), WI-NOx	NA
	<ul> <li>Enhanced VOL(C) Storage RACT [IN]</li> <li>Phase 2 of NOx SIP Call</li> </ul>	Point
2005- 2007	<ul> <li>Fed Tier 2 Tailpipe Stds &amp; Low Sulfur Fuel</li> <li>Heavy Diesel Stds &amp; Low Sulfur Fuel</li> <li>Continued NOx I/M</li> </ul>	Mobile
	Federal Tier 2 and 3 Engine Stds	NonRoa

Period	Potential Contingency Measures Regional Maintenance Plan(s)	Sector
	Reinstate Offsets and/or LAER NSR (VOC)	Point
	RACT on Smaller Sources (VOC)	
	Tighten Existing RACT (VOC)	
	Expanded Geography for Existing Controls	
	New or added NOx Control Levels	
	Other measures to be identified	
2008-2012	High-Enhanced I/M (eg-OBD-2)	Mobile
	California (CA) Vehicle Stds (beyond Tier 2)	
	TCM's – incl area-wide ridesharing, telecommute, transit augments, traffic flow, etc.	
	Other measures to be identified	
	CA Engine Stds (earlier Tier 3)	NonRoad
	Other measures to be identified	
	CA AIM Coating Stds	Area
	CA Commercial/Consumer Product/Solvent Limits	
	Expanded Geography for Existing Controls	
	Other measures to be identified	



#### **6** Revised Conformity Numbers

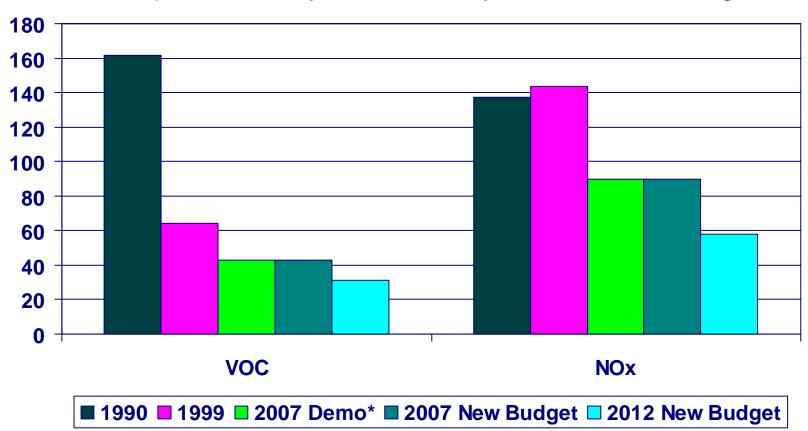
## Adjusting Conformity Budgets & Updating TIP & Regional Transportation Plan Emissions Assessments

- ◆ Driver= RPO's must pursue proscribed assessments based on attainment (Phase 3) plan budgets during 2002 (18 month window - must complete at latest early in 2003)
- Interim Budgets for assessments revised in Maintenance Plan (MOB-5) - submit Jun-Jul, w/Aug-Sep "adequacy"
- Final maintenance plan budgets will be based on MOB-6 DNR submits Aug-Sep, w/ likely Nov-Dec approval
- March 15 & planned April 19 stakeholder dialogue getting RPO's, FHWA, EPA, DOT & DNR on same timelines



#### Draft Mobile Sector Inventories - Mobile 5

#### Tons per Hot Day - 10 County Emissions Budget





## Redesignation to 1-Hr Ozone Attainment

# Remaining Redesignation Package Components and Issues

- Stakeholder and Public Outreach Efforts
- Public Hearing on Draft Request and Maintenance
   Plan June 12/13 Target
- Submittal of Refined Package



#### Ozone Redesignation Questions?

#### **WI-DNR Air Management Website:**

- www.dnr.state.wi.us/org/aw/air/hot/1hr\_redes/index.htm
- or, go to DNR Web, Bureau of Air Management, "Hot Topics"

#### Web Info:

- NR Board Memo(s) on Redesignation Process and Schedules
- Fall 2001 Presentation and Oct 25 Q&As
- Soon Jan 2002 Update Presentation and a Contingency Plan Structure Proposal - Lake Michigan 1-Hr Ozone
- Soon April Maintenance Plan and Redesignation Outline

Redesignation Contact: Bob Lopez - 608-267-5284